Ensuring Continuing Competency of Pesticide Applicators: Survey Summary CTAG Continuing Competency Workgroup July 2008

Background

Federal law requires that applicators of restricted-use pesticides demonstrate a minimum standard of competency through a process called certification. However, there is no federal standard requiring any additional training beyond initial certification.

Pursuant to federal law, states offer initial certification for a specified period, usually 3 to 5 years, after which most states require recertification through one of three mechanisms: 1) continuing education units, 2) workshops, or 3) examination.

States that offer continuing education units (CEUs) require applicators to get a certain number of CEUs before recertification will be granted, either a certain number of CEUs each year, or over the span of their certification period. States that offer workshops (i.e., single-course offering) require applicators to attend a specific training event. Applicators who fail to acquire the specified number of CEUs or to attend a workshop during their certification period are required to retake an examination. Finally, some states offer a written examination as the only option to recertify.

Problem Statement

Ensuring continuing competency is one area receiving much attention in the C&T/WPS regulatory changes proposed by EPA. With the lack of a federal standard for recertification, the differing recertification requirements implemented by the states have raised many inconsistencies and processes nationwide in ensuring continued competency of pesticide applicators. A national standard for providing continuing pesticide safety education opportunities by competent educators would provide a minimum standard for all states to rely on.

State Surveys

To assist EPA in developing a national standard through the proposed regulatory changes, CTAG conducted two separate surveys to get a baseline of the states existing systems and processes they use to ensure continuing competency. The first survey, conducted in August 2006, gathered information on existing programs and how states evaluate their recertification efforts. The second survey was distributed in April 2007 asking states what practices would best assure continued competency of pesticide applicators. Summaries of the survey results are attached.

Overall, the states who responded to the surveys felt that, although the systems in place are not perfect, they are meeting the goal of achieving continuing competency. Changes that would improve the credibility of recertification programs and ensure continued competency of applicators include:

- Improving the ability to monitor attendance at recertification courses and program content.
- Adopting guidelines for course evaluation defining acceptable content criteria and instructor qualifications.
- Evaluating an accredited recertification educational course or program with some type of pre- and post-survey tool.

These same states also said, however, that limited time and funding resources are the biggest barriers for implementing change.

Survey #1 Results Summary	States responding = 25
(August 2006)	Total of individual responses () will not always equal total respondents
Part I: Characterize State Rec	certification Requirements
Q 1 - What are the basic	•
(primary) methods for	
recertifying applicators?	
	CEUs (12); Workshops (3); Exam only (3); Combination of above (19); NR (2)
Q 2 - What is (are) the	Split: Private, 3-5 yrs; commercial, 1-3 yrs (5)
recertification periods in your state?	Both: 1 yr (1); 3 yrs (8); 4 yrs (1); 5 yrs (7)
your state:	NR (3)
0.0.16 11:1 1.1	
Q 3 - If multiple methods for recertification are offered	
(see Q1) which is preferred?	Attend meetings/workshops (19); NR (2)
(see Q1) which is preferred:	
Q 4 - If multiple methods for	
recertification are offered	Attend meetings/workshops, 95-99%: (11)
(see Q1), % applicators	Attend meetings/workshops, 75-94%: (2)
choosing method.	Attend meetings/workshops, < 74%: (6)
Q 5 - Besides federally	
defined applicators, does	
your state certify others?	Registered technicians (7); Dealers (4); Public school employees (1)
Q 6 - Is certification required	Private, RUPs only (19)
for all applications, or only	Private, all pesticides (2)
RUPs?	Commercial, RUPs only (1)
	Commercial, all pesticides (20)
Q 7 - May an uncertified	
applicator work under direct	
supervision of a certified	
applicator?	$V_{05}(18) N_{0}(4) NP(2)$
	Yes (18) No (4) NR (3)
Part II: Ensuring Continuing C	l competency
Q 1 - Methods in place to	
ensure quality of	Evaluation of instructor's credentials (21)
instructors?	Minimum yrs as certified applicator or equivalent education (3)
	Monitor sessions (3) No formal process or not enforced (2)
Q 2 - Methods in place to	
ensure quality of content?	Evaluation of agenda (19)
	Workshop and/or guidelines to sponsors (2)
	Monitor sessions (3) No formal process or not enforced (3)

Q 3 - Methods in place to ensure educational quality (outcomes)?	Exam results (3) Violation/enforcement activities (4) Monitor sessions (12) Post session evaluation (4) No formal process or not enforced (4)
Q 4 - If you allow recertification by exam, how do you ensure competency?	Not allowed by statute (1) Closed book / updated exams (16) Exam only ensures initial/minimum competency, not continued competency (4) No formal process or not enforced (2)
Q 5 - Other evidence that supports your recertification method?	Reduction in complaints/violations (10) Hands-on, face-to-face better learning environment (4) Regularly updated training materials (1) None or no response (10)
Q 6 - List aspects that work well in your state in ensuring competency?	Live training (10) Online training, video (1) Knowledgeable trainers (1) Detailed course applications / review (2) Monitoring of sessions (2) Exam and study material updates (3) Defined roles between SLA and CES (1) Limiting the number of times an exam an be retaken (1) Mail-in quizzes for CEUs (1)
How do you know they are successful?	Reduction in complaints/violations (11) Personal observations (e.g., inspectors, others) (5) Evaluations / Practice adoption (3) Quality of exams, manuals, and training (4) Working relationship between SLA and CES (1) Attendance at meetings (2)
Q 7 - List aspects that do not	Lack of monitoring at sessions (6)
work well in your state in ensuring competency?	Lack of course evaluation (2) Lack of verification that attendees learned something (2) Audience too large (1) Attending meetings not specific to person's certification (1) Applicators waiting too long to get recertified via credits (1) Limited-English training, instructors (1) Companies w/ many employees "memorizing" the exam questions (1) Self-monitoring of attendance at workshops (1) Take-home tests (1) Positive ID verification (1)
How do you know they are least successful?	Personal observations (e.g., inspectors, others) (4) Complaints sessions were "sale pitches" or not relevant (5) Falsification on sign-in sheets (1) Applicators not paying attention / leaving early (2) Cheating on exams / surrogate exam takers (2) Can't keep up updating training materials / exams (2) Allowing retesting for recertification (2) Repeat information at sessions (1)

Q 8 - How would you	Have a different educational theme / focus each year (1)
change your state's process	Set criteria to evaluate course / competency of instructors (5)
to improve continuing	Reduce number of categories (2)
competency?	Monitor all recertification meetings (2)
	Positive ID verification (2)
	Proctored online training (2)
	Retesting option (2)
	Require private applicators to purchase manual, take test (1)
	Create multiple exams for same category (1)
	Standardize recertification periods (2)
	Update materials / exams more frequently (3)
Why do you think this	Theme would provide more consistent message / focused content (3)
change will be effective?	Evaluation criteria provides better product / knowledgeable instructors (7)
change will be effective:	Fewer categories makes better use of resources / verifiable training (2)
	Periodic testing ensure industries knowledge is advancing (3)
	Multiple exams minimizes chance to memorize questions / cheating (1)
	Monitoring sessions / Positive ID assures ensures correct identity (2)
	Regularly scheduled material / exam updates provide up to date information (4)
What obstacles do you	Limited availability of trainers (4)
see to making changes?	Reluctance by sponsors to evaluate / time to develop (2)
	Increased workload (1)
	Staff, time, funds (16)
	Regulation changes (3)
	Limited literacy skills (1)
	Industry and applicator objections (1)
Q 9 - What changes are	Specify competency requirements of trainers (2)
planned in your state to	Certification of dealers (1)
improve continuing	Technician recertification requirements (1)
competency?	Ensuring validity of exams (2)
	Updating materials (2)
	Computer-based testing system (1)
	Adding new categories (invasive species; antimicrobial; termite) (1)
	Testing of private applicators (1)
	Standardize several recertification periods (1)
	Positive ID for private applicators (1)
	Improve current tracking system (1)
	Increase / revise CEU requirements (2)
	More monitoring of sessions (1)
Q 10 - Disregarding staffing,	Smaller groups / more hands on (3)
funding, and regulatory	Evaluations for each course / pre-post tests (5)
limitations, what would be	Greater pool of qualified instructors (2)
the ideal process to ensure	Monitor sessions / positive ID (7)
-	Improve sign-in (e.g., bar code) (1)
continuing competency?	
continuing competency?	
continuing competency?	Advanced workshops w/ tests (1)
continuing competency?	Advanced workshops w/ tests (1) Retest all applicators at some interval (4)
continuing competency?	Advanced workshops w/ tests (1) Retest all applicators at some interval (4) Receive updated materials (4)
continuing competency?	Advanced workshops w/ tests (1) Retest all applicators at some interval (4) Receive updated materials (4) Practical / validated exams (1)
continuing competency?	Advanced workshops w/ tests (1) Retest all applicators at some interval (4) Receive updated materials (4)

Q 11- What would you see	Ensure consistency / quality of course content (5)	
as a desired national	Course assessment / evaluation tool (1)	
standard to ensure	Possible? Standards would be minimum so would states adopt? (3)	
continuing competency?	Standardization of categories to allow reciprocity (2)	
	Standardization of CEUs (4)	
	More quality speakers / materials (2)	
	Recertification through retesting at some interval (2)	
	Require positive ID (2)	
	More training via internet (1)	

Survey #2 Results Summary (April 2007)	States responding = 30 Total of individual responses () will not always equal total respondents
Practices to best assure cont	inued competency
Q 1 - What would you consider the ideal length for a recertification period?	1 year (1) 2 years (3) 3 years (18) 4 years (1) 5 years (8)
Q 2 - Should recertification periods be the same for commercial and private?	Yes (23) No (6) NR (1)
Q 3 - Should testing be the only recertification option? If yes, should different exams be used for certification and recertification?	Yes (2) No (28) NR (0) Yes (1) No (0) NR (1)
Q 4 - Should applicators have the option of testing and CE?	Yes (27) No (4)
Q 5 - Minimum time per credit required? e.g. 1 credit = 1 hour	Yes (28) No (4) 1 hour/1 credit (19) 30 min/1 credit (4)
Q 6 - Should a standard number of recertification credits be required, or vary by category?	
	Standard (7) Vary (13) NR (8)

Q 7 - Should a minimum amount of Core specific credits be required for recertification?	Yes (21) No (6) NR (2)
Q 8 - Should a minimum amount of Category specific credits be required for recertification?	Yes (21) No (4) NR (2)
Q 9 - Should there be a limit to number of credits allowed to accumulate in one year?	Yes (9) No (14) NR (4)
Q 10 - Should there be a specific list of allowable topics?	Yes (20) No (3) NR (6)
Q 11 - Should there be a specific list of unacceptable topics?	Yes (19) No (3) NR (6)
Q 12 - Should presenters be accredited?	Yes (21) No (6) NR (2)
Q 13 - Verification method of applicator attendance?	Roster (4) Sign-in (15) Photo ID + sign-in (3) Electronic (2) Monitoring (1) Allow flexibility (3) NR (2)
Q 14 - Should photo ID be required for verification?	Yes (9) No (19) NR (4) ID for all (5) large meetings ID at central location (3)